

# A PORTRAIT OF CALIFORNIA 2014–2015

CALIFORNIA HUMAN DEVELOPMENT REPORT

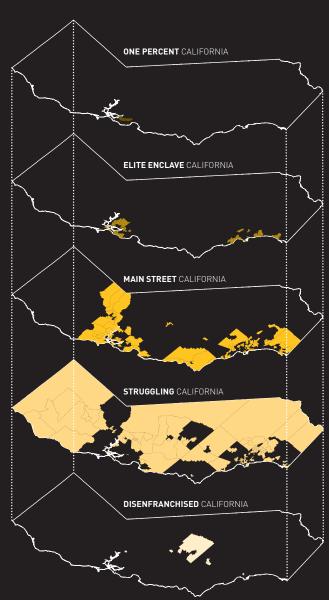
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FOREWORD BY ASSEMBLY SPEAKER

Toni G. Atkins

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#### Foreword

by Toni G. Atkins

What will California look like decades from now? Will life in 2040 be better or worse, and for whom? One way to answer these critical questions is to explore how today's children—tomorrow's adults—are faring.

Measure of America's A Portrait of California 2014–2015 does just that. This fact-based exploration of how children and their communities across California are doing is a must-read for policymakers, business leaders, philanthropists, and anyone who cares about our future. The report uses health, education, and income indicators to sort communities across the state into five distinct "Californias" defined not by geography but by well-being and access to opportunity. And it shows how growing inequality is increasingly setting our kids on very different life paths.

California children growing up in what the report calls "One Percent California" live in resource-rich communities with great schools and arguably the widest range of opportunities in the world today. But their counterparts in "Struggling California" and "Disenfranchised California," which together are home to about half the state's children, live in families and neighborhoods where resources are stretched thin, thanks to stagnant wages, too few good jobs, and sky-high housing, transportation, and childcare costs. After years of challenges created by the Great Recession, California has finally begun down a path of stabilization and growing prosperity, but too many families and too many children are being left behind.

What can we do to ensure that the California Dream shines bright not just for some but for everyone in the Golden State? How can we ensure that every California child has a real chance to fulfill his or her potential and live a freely chosen, flourishing life? How can we grow together rather than grow apart?

I know from firsthand experience that we can reduce poverty with the right interventions. After growing up in substandard housing even with two hardworking parents, it was access to opportunity provided through education that helped me get to where I am today.

California's history shows that progress and widely shared prosperity rest on making investments that make people's lives better today and position them to seize the opportunities of tomorrow. This means combating child poverty, ensuring that disadvantaged young children are ready to succeed in school, supporting students in our classrooms, helping young people of color develop and thrive, and improving access to higher education. It means increasing funding for transportation projects and taking strides to expand affordable housing. It means ensuring that working families have opportunities to earn living wages and can find childcare that helps them keep their jobs, as well as keep their children safe and well cared for. And it means investing in an educated, productive workforce with the skills to compete in the global economy.

The policy choices we make will shape California in the decades ahead. I urge my colleagues, and everyone concerned with California's future, to use this report to inform our work in the coming years.

Warmly,

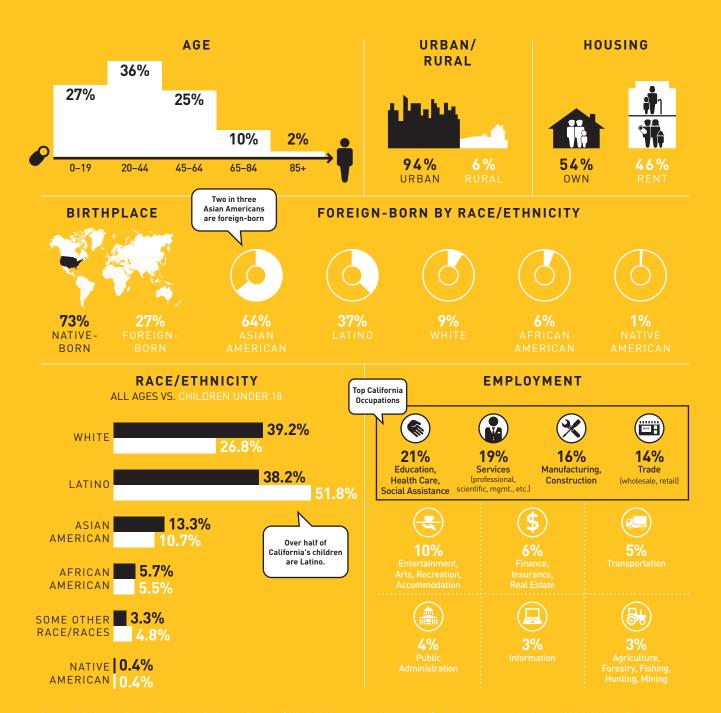
Toni G. Atkins

Speaker of the California State Assembly

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### **Key Findings**

If California were a country, it would rank thirty-fourth in the world by population and eighth by the size of its economy—big enough for a seat at the G8. So what happens in California has national, and even international, significance.

This report takes a dramatically different approach to assessing the state's performance. Instead of relying on traditional economic analysis, Measure of America's *A Portrait of California* uses the human development approach to tell us how people are doing. Three dimensions—a long and healthy life, access to knowledge, and a decent standard of living—are examined in detail and presented along a simple ten-point scale: the American Human Development (HD) Index.

A Portrait of California brings together data, innovative analysis, and the American HD Index methodology to enable "apples-to-apples" comparisons of California's counties, major cities, 265 Census Bureau-defined areas, women and men, and racial and ethnic groups. It provides a gauge of how different groups of Californians are doing in comparison to one another and a benchmark for tracking progress over time.

The human development concept originated in the work of late economist Mahbub ul Haq and Nobel laureate Amartya Sen. Together they demonstrated that money metrics like Gross Domestic Product (GDP) were grossly lacking when it came to measuring human well-being. Dr. Haq often cited the example of Vietnam and Pakistan. In the late 1980s, the two countries had the same GDP per capita—around \$2,000 per year—but Vietnamese, on average, lived a full eight years longer than Pakistanis and were twice as likely to be able to read. And differences like these can also be found closer to home: A Portrait of California 2014–2015 shows that we can expect a child born today in Mountain View, Palo Alto, or Los Altos to outlive a child born the same day in Watts by an average of 11.5 years—a vitally important fact that economic measures miss.

Income inequality is in the headlines these days, and attention to this huge and growing problem is welcome. But to focus on inequality in income alone is to take a narrow view of the problem and what's at stake. Mutually reinforcing inequalities in health, education, environment, neighborhood conditions, wealth, and political power have created an opportunity divide that higher wages alone cannot bridge.

This 2014–2015 update of the 2011 California report allows us to compare outcomes from one place to another and to look at changes over time. The result is a comprehensive reference tool and a critical starting point for informed discussions on policy solutions.

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#### "Five Californias"

Inequalities in health, education, and earnings divide California communities in ways that challenge conventional north-south and inland-coastal divisions in the state. By using the HD Index score to sort county, town, and neighborhood clusters, we have identified "Five Californias," each with its own distinct well-being profile.

- One Percent California consists of the two neighborhood clusters that score 9 or above out of 10 on the HD Index; these neighborhoods are home to just under one in every one hundred Californians.
- Neighborhood clusters that score between 7 and 8.99 on the Index are Elite Enclave California; 15 percent of Californians are part of this group.
- Main Street California comprises neighborhood clusters that score between 5 and 6.99 and is home to 39 percent of Californians.
- Struggling California is home to the largest share of the state's population, 42 percent, with these neighborhood clusters scoring between 3 and 4.99 on the Index.
- **Disenfranchised California** comprises neighborhood clusters that score below 3 on the HD Index; this California is home to roughly 3 percent of the state's population.

The Five Californias also gives us a window into California's future. The HD Index numbers make plain the need to address the future of the state in two ways: by preventing problems from taking root in childhood and by helping parents. Together, Struggling and Disenfranchised California are home to more than half (50.9 percent) of the state's children. In Struggling California, nearly one in five teens and young adults fall into the "disconnected youth" category, or youth ages 16 to 24 who are neither working nor in school.

#### A Portrait of California: Overall

- Though California made substantial human development progress from 2000 to 2005, the state has been treading water in terms of well-being since 2005; the HD Index score was 5.39 on this ten-point scale in 2005 and again in 2012.
- The state's HD Index score exceeds the national average (5.07), but scores by county, metro area, and neighborhood cluster reveal large variations in fundamental health, education, and earnings outcomes within the state. The greatest geographical variations are often found within, rather than between, counties and metro areas.

Inequalities in health, education, and earnings divide California communities in ways that challenge conventional north-south and inland-coastal divisions in the state.

• Of the state's ten largest metro areas, San Jose tops the well-being chart, with an HD Index score of 7.08, higher than the top-ranking state, Connecticut. At the other end of the rankings table is Bakersfield, with an Index score of 3.69, lower than the worst-performing state, Mississippi. Fresno ranks ninth, with an Index score of 3.96—on par with well-being levels in West Virginia.

#### Health

- Health is a good news story from 2000 to 2012: life expectancy at birth in California increased by 2.7 years to 81.2 years. Californians live longer than the average American, ranking fourth among states on this fundamental indicator.
- But at the neighborhood level, the story changes. Nearly a dozen years separate the top and bottom neighborhood clusters in California, from a life expectancy of 87.0 years in parts of northwest Santa Clara to 75.3 years in Twenty-Nine Palms City and Barstow City in San Bernardino County (see MAP 2 on page 35).
- By race and ethnicity, Latinos outlive whites in California by 3.6 years. African American men have the lowest life expectancy of all race, ethnicity, and gender categories, 72.8 years, just under the male life expectancies of Tunisia and Vietnam. This is in part the result of tragically high premature death rates among men due to heart disease, homicide, and cancer.

California's Latinos outlive whites by **3.6 years.** 

#### Education

- More education is associated with a range of positive outcomes that
  extend well beyond better jobs and bigger paychecks. Measure of
  America's research suggests, for example, that if every Californian adult
  were to magically "move up" just one education level, nearly 1 million
  fewer Californians would live in poverty, life expectancy would increase by
  1.6 years, 1,200 fewer Californians would be murdered each year, and 2.4
  million more Californians would vote in elections.
- Change in educational attainment since 2000 has been very positive. A
  higher percentage of Californian adults 25 years and older hold bachelor's
  and graduate degrees than they did in 2000, and the share of adults who
  lack a high school diploma fell from 23.2 percent in 2000 to 18.5 percent
  in 2012—though that rate is still about 5 percentage points higher than
  the national average.

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- Latinos have the lowest educational attainment score, lagging in school enrollment for those ages 3 to 24 as well as in the proportion of adults who have completed high school, a bachelor's, and a graduate degree.
   However, U.S.-born Latino adults are slightly more likely than the average Californian to have graduated high school, a trend that bodes well for Latino educational levels in the next generation.
- The youth disconnection rate (the share of young people ages 16 to 24 who are neither working nor in school) is cause for concern. In the ten most populous California metro areas, the rate ranges from a low of 10.4 percent in Oxnard–Thousand Oaks to more than double that, 24.2 percent, in Bakersfield. More striking still is the youth disconnection range within large metro areas by race and ethnicity.

#### **Earnings**

- What has stymied overall human development progress in recent years?
   The culprit is the decline in earnings. California's median earnings in 2005,
   \$33,305, were 16 percent higher than they were in 2012. Median earnings are the wages and salaries of the typical worker.
- California's agriculture feeds the nation, but the state's crop workers struggle to buy groceries, with annual earnings that range from \$15,000 to \$17,500.
- Median earnings by metro area range from San Jose, at over \$42,000 to Fresno, with earnings of under \$23,000, slightly more than half what the typical San Jose worker is earning.
- White men outearn white women by almost \$18,000. The gender pay gap
  for the state's other major racial and ethnic groups ranges from about
  \$4,000 between Native American men and women to a gap of about
  \$10,000 among Asian Americans. Wage inequality is not just a women's
  issue; most California families depend on women's earnings to make
  ends meet.

California's agriculture feeds the nation, but the state's crop workers struggle to buy groceries.

#### Summary of the Agenda for Action

Changes in neighborhoods, schools, workplaces, and government can reduce the disparities in health, education, and earnings that divide Californians today and have the potential to raise HD Index scores for everyone, especially the groups being left behind, tomorrow. But effective change can only come about when the various institutions, agencies, advocates, and groups with a stake in the future of the state work together. And the best place to start is by improving the lives of children and those who care for them.

The main drivers of health disparities are rooted in the circumstances in which different groups of Californians are born, grow up, work, and age; this means that improving the health of Californians first and foremost requires improving the conditions of daily life, especially in communities where risks to health are many and varied, from exposure to environmental toxins to violence to excessive alcohol advertising. Reducing economic insecurity by shoring up wage shortfalls is not just a standard-of-living strategy; it is also a health strategy for reducing the toxic stress that affects entire families. The toll of domestic violence on the health of survivors and their families is staggering; it is time to transform this issue from a private matter to a public health priority. Ensuring that everyone in California has access to health insurance, including those who are undocumented, will reduce the long-term burden on the state's health care system as well as stark inequalities of access by ethnicity. Currently, 62 percent of the state's uninsured are Latino.

In terms of education, evidence is mounting that we are waiting too long to reach out to disadvantaged children and their parents. Increasing access to knowledge in the state requires an approach that starts early in life, beginning with efforts to help at-risk mothers have healthy pregnancies and new parents living in poverty build their caregiving skills, ensuring access to high-quality childcare and preschool for the children of disadvantaged families, and, at the other end of the education pipeline, providing greater support for youth as they transition in diverse ways into adulthood. At every grade level, schools must ensure that new funding is used to support the needs of three disadvantaged groups in particular: low-income children, children in the foster system, and children who are learning English.

Raising the standard of living requires, of course, reasonable pay for work, and raising the minimum wage and increasing the earnings of farm laborers will change the lives of families living in Struggling and Disenfranchised California. But other factors that shape standard of living need to be addressed as well, including the scarcity of affordable housing and protections for hourly shift workers. Strengthening the safety net for those at the bottom not only improves the immediate living conditions of impoverished families, it also increases the chances of future success for children living in poverty.

The Agenda for Action focuses on priority actions that are key for boosting Human Development Index scores for all Californians and for narrowing the well-being gaps that exist between different groups.